



Collaborating to meet the health needs of students: CCO Partnerships with Education Service Districts (ESDs)



Today's Panelists



**Dr. Mariah Miller (she/her), PT,
Innovator Agent, Oregon Health
Authority**



**Elaine Lozier, Clinical Advisory
Panel Manager, Willamette Health
Council**



**Angie Carroll, LCSW (she, her,
hers) Program Coordinator in Early
Learning and Medicaid Team,
Willamette ESD**



**Justin Thomas, LPC (he,him,his)
Behavioral Health Program
Director IHN-CCO**



**Liz Wallace, (she, her, hers)
Director of Medicaid, Linn Benton
Lincoln ESD**

Agenda

Schooling CCOs in Education

- Oregon Department of Education (ODE)
 - Who We Serve
 - Oregon's Students
 - OHP Enrollment Data by Age
 - School Age OHP Eligible Data
- Educational Service Districts

ESD CCO Partnerships

- WESD & Willamette Health Council
- LBLESD & IHN



Who We Serve

“My vision is to make sure every child in Oregon is successful and has a safe place to receive a high-quality public education. I’ve seen firsthand how a positive student-teacher relationship can set a child on a successful path for the rest of their life. When we collaborate and build partnerships with students, educators and families we can advance equity and lead all students toward success.”

- *Dr. Charlene Williams*

545,088 Students*

More than 370 languages spoken

90,037 Educators

Staff of Color

- 14% of Teachers
- 15% of Administrators
- 19% of Counselors
- 26% of Educational Assistants

197 Districts

1,267 Schools

127 Charter Schools

19 Education Service Districts

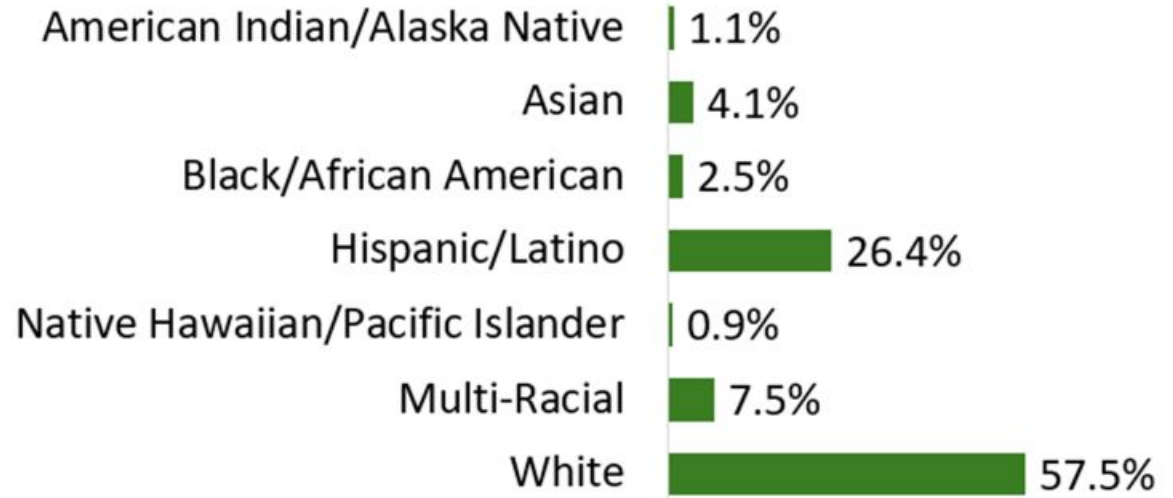
Oregon's Students

Student Demographics

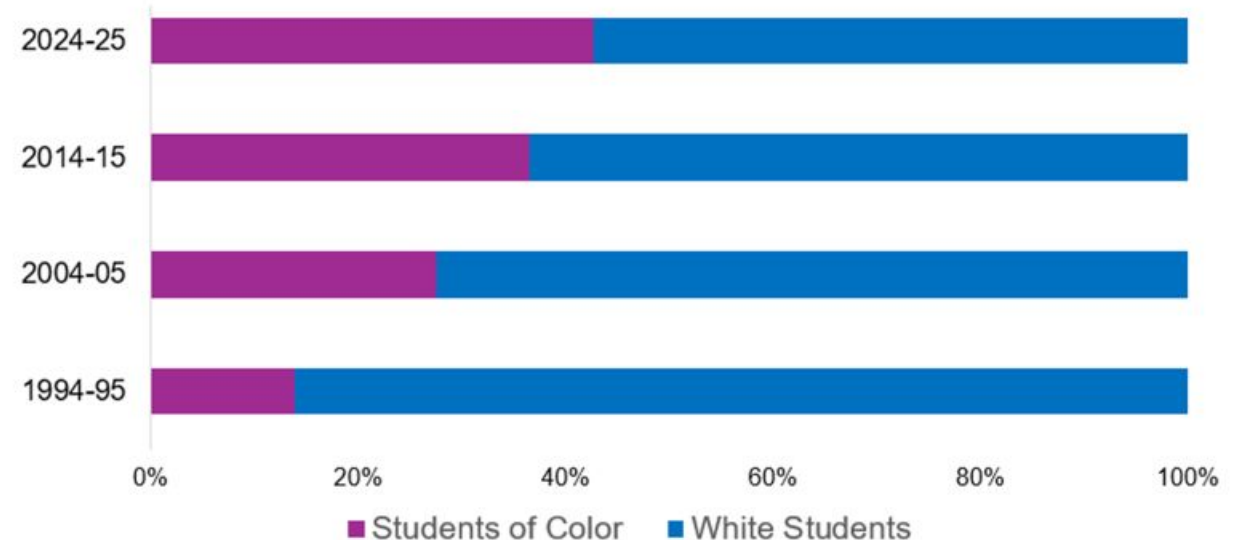
2024-25

- Students Experiencing Poverty: **33.4%**
- Ever English Learners: **19.0%**
- Students Navigating Housing Insecurity: **3.9%**
- Mobile Students: **11.3%**
- Students with Disabilities: **16.5%**
- Lesbian, gay, bisexual, queer, something else, or questioning: **22.1%** * (6, 8 and 11th grade)
- Transgender, gender expansive, or unsure: **10.8%** * (6, 8 and 11th grade)
- Total LGBTQ2SIA+ students: **22.5%** * (6, 8 and 11th grade)

Race and Ethnicity †



Oregon's Increasing Diversity



OHP Enrollment Data

Enrollment by Age

Plan ▲	Ages 0-5	Ages 6-18
Advanced Health	2,342	5,585
AllCare CCO	5,535	13,115
Cascade Health Alliance	2,770	6,334
Columbia Pacific	3,618	8,654
Eastern Oregon CCO	9,296	20,933
Health Share of Oregon	42,535	102,204
InterCommunity Health Network	7,862	18,592
Jackson Care Connect	7,071	16,920
Open Card (Fee-for-Service)	8,314	28,595
PacificSource Central	7,872	17,908
PacificSource Gorge	1,814	4,782
PacificSource Marion Polk	17,710	41,066
Trillium Community Health	10,913	26,211
Trillium Community Health Plan Tri-County	4,295	9,312
Umpqua Health Alliance	3,905	8,779
Yamhill Community Care	3,885	9,255
Program of All-Inclusive Care for the Elderl...	*	*
Total	139,713	338,189

Table pulled from OHP
Enrollment Data
Dashboard on 9/25/2026.
Dashboard can be found
[here](#).

School Age Eligible for OHP

Data provided by OHA's School-based Health Services, Medicaid Division.

Data illustrated April - June 2026 by county.

	OHP	OHP	OHP	OHP	ODE			
County	Apr-26	May-26	Jun-26	Total Ave.	2024-2025 ADM As of 1/30/2026	County Med Eligible Percentage	ESD %	ESD
Baker	1,594	1,572	1,564	1576.67	2059.44	76.56%	77.98%	InterMountain ESD
Benton	4,847	4,822	4,794	4821.00	8888.18	54.24%	75.86%	Linn/Benton/Lincoln
Clackamas	28,136	27,966	27,869	27990.33	56167.02	49.83%	49.83%	Clackamas
Clatsop	3,502	3,510	3,482	3498.00	4645.49	75.30%	57.83%	NW Regional
Columbia	4,366	4,364	4,325	4351.67	6851.46	63.51%	57.83%	NW Regional
Coos	6,127	6,086	6,070	6094.33	7423.95	82.09%	85.79%	South Coast
Crook	2,785	2,782	2,760	2775.67	3187.29	87.09%	66.17%	High Desert
Curry	1,888	1,857	1,838	1861.00	1849.06	100.65%	85.79%	South Coast
Deschutes	15,476	15,398	15,357	15410.33	24298.02	63.42%	66.17%	High Desert
Douglas	11,725	11,631	11,568	11641.33	13254.50	87.83%	87.83%	Douglas ESD
Gilliam	178	178	175	177.00	241.28	73.36%	68.13%	North Central ESD
Grant	637	630	629	632.00	847.77	74.55%	74.55%	Grant
Harney	826	820	811	819.00	1062.27	77.10%	77.10%	Harney
Hood River	2,550	2,538	2,524	2537.33	3695.95	68.65%	79.14%	Columbia Gorge ESD
Jackson	23,388	23,333	23,348	23356.33	27884.57	83.76%	87.81%	Southern Oregon
Jefferson	3,549	3,512	3,460	3507.00	3652.13	96.03%	98.70%	Jefferson ESD
Josephine	10,116	10,061	10,022	10066.33	9942.20	101.25%	87.81%	Southern Oregon
Klamath	8,164	8,162	8,171	8165.67	9536.17	85.63%	87.81%	Southern Oregon
Lake	875	866	853	864.67	950.05	91.01%	91.01%	Lake ESD
Lane	30,455	30,308	30,241	30334.67	41649.51	72.83%	72.83%	Lane
Lincoln	4,475	4,427	4,432	4444.67	4677.23	95.03%	75.86%	Linn/Benton/Lincoln
Linn	13,601	13,499	13,484	13528.00	16482.07	82.08%	75.86%	Linn/Benton/Lincoln
Malheur	5,046	5,046	4,997	5029.67	5030.45	99.98%	99.98%	Malheur
Marion	41,935	41,745	41,611	41763.67	50004.15	83.52%	78.00%	Willamette
Morrow	1,833	1,824	1,812	1823.00	2277.63	80.04%	77.98%	InterMountain ESD
Multnomah	59,266	59,016	58,759	59013.67	81313.90	72.58%	72.58%	Multnomah
Polk	7,980	7,906	7,863	7916.33	11161.24	70.93%	78.00%	Willamette
Sherman	192	193	192	192.33	279.99	68.69%	68.13%	North Central ESD
Tillamook	2,542	2,515	2,501	2519.33	3168.66	79.51%	57.83%	NW Regional
Umatilla	10,342	10,289	10,263	10298.00	12921.76	79.70%	77.98%	InterMountain ESD
Union	2,612	2,622	2,613	2615.67	3661.15	71.44%	77.98%	InterMountain ESD
Wallowa	685	689	685	686.33	886.87	77.39%	77.39%	Region 18
Wasco	3,124	3,086	3,060	3090.00	3414.84	90.49%	79.14%	Columbia Gorge ESD
Washington	43,811	43,635	43,496	43647.33	78734.41	55.44%	57.83%	NW Regional
Wheeler	105	105	103	104.33	173.92	59.99%	68.13%	North Central ESD
Yamhill	9,402	9,397	9,348	9382.33	14556.86	64.45%	78.00%	Willamette
Total	368,135	366,390	365,080	366,535.00	516831.43	70.92%	Statewide ave MER	

Educational Service Districts (ESD)

PDF lives
[here.](#)



Oregon ESDs	
1.	Clackamas ESD 69,442 ADMw
2.	Columbia Gorge ESD 9,661 ADMw
3.	Douglas ESD 16,804 ADMw
4.	Grant County ESD 1,516 ADMw
5.	Harney ESD 2,881 ADMw
6.	High Desert ESD 34,966 ADMw
7.	InterMountain ESD 32,105 ADMw
8.	Jefferson ESD 4,813 ADMw
9.	Lake ESD 1,825 ADMw
10.	Lane ESD 55,593 ADMw
11.	Linn Benton Lincoln ESD 46,446 ADMw
12.	Malheur ESD 7,689 ADMw
13.	Multnomah ESD 112,422 ADMw
14.	North Central ESD 3,366 ADMw
15.	NW Regional ESD 123,782 ADMw
16.	Region 18-Wallowa ESD 1,358 ADMw
17.	South Coast ESD 16,074 ADMw
18.	Southern Oregon ESD 61,783 ADMw
19.	Willamette ESD 104,663 ADMw

Oregon's Education Service Districts (ESDs)

Angie Carroll, LCSW

October 5, 2026



Willamette
EDUCATION SERVICE DISTRICT

Success, Achievement, Together. . . For All Students



Core Mission

**Regional connection,
capacity building,
and service
partnership for
schools.**



ESDs are regional education partners

Oregon's Education Service Districts



Core Mandate

**Think of an ESD as
a regional
connector, capacity
builder, and service
partner for schools.**



Serve multiple school districts across a geographic region



Provide specialized expertise and services that may be difficult for individual districts to maintain independently



Create shared infrastructure, coordination, and economies of scale



Help expand equitable access to services for students and families

What do ESDs actually do?

Specialized service delivery, shared services and infrastructure and regional coordination



DIRECT STUDENT & SCHOOL SUPPORTS

Early Intervention & Special Education

Targeted developmental and educational support services for children birth to 21.

School Safety & Crisis Response

Comprehensive crisis-response supports, safety protocols, and emergency preparedness.

Career-Connected Learning

Specialized student programs bridging education and workforce opportunities.



OPERATIONAL & ADMINISTRATIVE EFFICIENCY

Medicaid Billing & Administrative Support

Streamlined reimbursement and operational compliance for school districts.

Technology, Data & Operational Systems

Centralized IT infrastructure, secure data management, and software solutions.

Training & Professional Learning

Continuous professional development for educators and district staff.

Centralized Expertise for Districts

Access to specialized subject-matter experts across participating regions.

What do ESDs actually do?

Regional coordination and capacity building



Convene Partners

Convene schools and community partners



Bridge Systems

Translate between education, health, and state systems



Regional Implementation

Support common workflows and regional implementation



Capacity Support

Help districts participate in initiatives they may not have capacity to manage alone

Operating Model Framing

This three-part framing reflects WESD's internal description of its operating model: service delivery, shared services and administration, and system coordination and capacity building.

Why ESDs matter to CCOs

CCOs and ESDs bring complementary strengths



CCOs bring

HEALTH SYSTEM STRENGTHS

- Health-plan expertise
- Member and population-health perspective
- Care coordination and provider networks
- Community health investment tools
- Clinical and claims information
- Health policy implementation



ESDs bring

EDUCATION SYSTEM STRENGTHS

- Education-system expertise
- Relationships with districts and schools
- Regional education coordination
- Access to trusted school-based settings
- Understanding of student and family needs
- Education policy implementation

SHARED OPPORTUNITY

Together, CCOs and ESDs can make it easier for children and families to move between education, health, behavioral health, and community supports.

How a CCO can engage an ESD

Start with the regional relationship



1. Engage for help understanding the regional education landscape



2. Identify shared student and family needs



3. Work together on shared community priorities



4. Build practical workflows between organizations

Willamette ESD and Willamette Health Council

The Partnership in Practice

Angie Carroll, LCSW
Elaine Lozier

October 5, 2026



Willamette
EDUCATION SERVICE DISTRICT

Success, Achievement, Together. . . For All Students



willamette
health council



The Partnership in Practice

Our collaboration is intentionally improving whole student and family health.

**System of
Care**

**Community
Health
Improvement
Plan**

**Addressing
Barriers**

HR 1

**Board
Leadership**

**Investment in
Behavioral
Health**

Marion County & Polk County Coordinated Care Organization (Marion-Polk CCO)

JOINT MANAGEMENT STRUCTURE

Last updated: January 2024



Joint Management
Agreement



Core Responsibilities:

- CCO community governance
- Community investments
- Community Health Assessment & Community Health Improvement Plan

**Board of Directors
(acts as the CCO's Governing Board)**



Core Responsibilities:

- Holds & manages CCO contract with the Oregon Health Authority
- Oregon Health Plan benefit administration
- Health plan operations



Marion-Polk System of Care (SOC)



NETWORK PURPOSE & GOALS

Supporting the health and wellbeing of children, youth, and families in the Marion-Polk region through:



System Alignment: Aligning, coordinating, and relationship building with local systems



Resource Access: Removing barriers to accessing needed resources and supports



Elevating Voice: Engaging youth and family voices directly in the work



Community Advocacy: Advocating for and investing in meaningful community change



WESD PARTNERSHIP & IMPACT

WESD has actively participated in SOC since **2008**, remaining committed through the delegation of SOC to WHC by PacificSource in **2020**.

Annual Youth and Family Summit Planning

Ensures participation from local school partners and inclusion of student voices onstage.

Ongoing SOC Development

Identifies opportunities for connection with school partners in the right conversations at the right time.

Removal of Education Barriers

Ensures education perspective is considered and connection to the right partners is possible.

Community Health Improvement Plan

WESD was an active participant in the **2025 Community Health Assessment** and development of the **2026-2030 Community Health Improvement Plan (CHIP)**.

Executing CHIP objectives through WHC workgroups:



Immunization



Home Visiting



Mobile Health



**School Based
Health**

TODAY'S FOCUS

Highlighting **school based health collaboration** today.

School Based Health



CHIP OBJECTIVES

01 Assess adequacy and effectiveness of current school based health services across the Marion-Polk CCO region

02 Assess the feasibility of school based health centers across Marion-Polk CCO region



KEY WESD CONTRIBUTIONS



Identified WHC/CCO knowledge gaps around Medicaid expansion for school based health services



Highlighted the need for intentional collaboration between WHC/CCO and schools to compliment (not duplicate) existing school based health services

School Based Health



WESD's OTHER HEALTH RELATED CONTRIBUTIONS



Behavioral Health Services for Children 0–5

Contracted to deliver specialized early childhood behavioral health support services

CONTRACTED PARTNER ORGANIZATIONS



PSCS Marion-Polk CCO

Coordinated Care Organization



Yamhill CCO

Coordinated Care Organization

Barriers



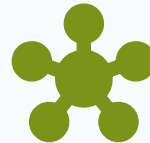
KEY BARRIERS IDENTIFIED



01

Language

(e.g., School Based Health Services)



02

Siloed Systems

Disconnected medical and education systems



03

Knowledge Gaps

Information & operational awareness gaps

HR 1 Collaboration Opportunities



WHC's PREPARATION FOR HR 1 IMPACTS



State Messaging

Shared through website,
communication channels,
and board/committee
updates



Community Webinars

CAC-sponsored
community-facing webinars in
partnership with PCS and
OHA



Enrollment Assisters

Funding enrollment assisters

Given the ESDs partnership with schools, they are **uniquely positioned** to disseminate information about HR 1 impacts to the Marion-Polk community

Tri-County Area of Linn, Benton, Lincoln County

IHN-CCO is the Coordinated Care Organization (CCO) responsible for Oregon Health Plan (Medicaid) members in Linn, Benton, and Lincoln Counties. It has operated since 2012 and is closely affiliated with Samaritan Health Services and Samaritan Health Plans.

Approximately 86,000 members are served across the tri-county area.

There are 5 hospitals all operated by Samaritan Health Services.

Focus areas include:

- Behavioral health access
- Housing instability & homelessness
- Health equity, anti-racism, and language access
- Food insecurity
- Youth & family health



LINN BENTON LINCOLN



Located in the Mid Willamette Valley, Linn Benton Lincoln ESD comprises

- 12 School Districts
- Three Counties
- Approximately 34, 512 students

LBL also serves students and districts elsewhere in Oregon through grants and contracts.

LBL is one of 19 Education Service Districts in Oregon that serve all 36 counties.



LBL LINN BENTON LINCOLN
EDUCATION SERVICE DISTRICT

InterCommunity 
Health Network CCO

What is an Education Service District (ESD)?

LBLESD is 1 of 19 regional ESDs serving all 36 Oregon counties — providing equitable support in special education, technology, school improvement, and administrative services.

Mission & Vision

MISSION

Empowering every child through service, collaboration, and educational innovation.

VISION

Enhancing education through regional collaboration.



 Collaborative Regional Partner

Core Service Pillars

-  Special Education & Student Support
-  School Improvement & Coaching
-  Technology & Data Infrastructure
-  Administrative & Regulatory Assistance

LBLESD Core Values

- | | |
|---------------------------|-----------------------|
| Children & Families First | Equity & Inclusivity |
| Competency & Expertise | Kindness & Humility |
| Trust & Connection | Teamwork & Leadership |
| Health & Balance | Sustainability |

HOW WE STARTED



The Spark:

It didn't happen overnight. It started organically through regional grant work focused on youth mental health.



The Process:

Shared grant work led to relationship building in the community.

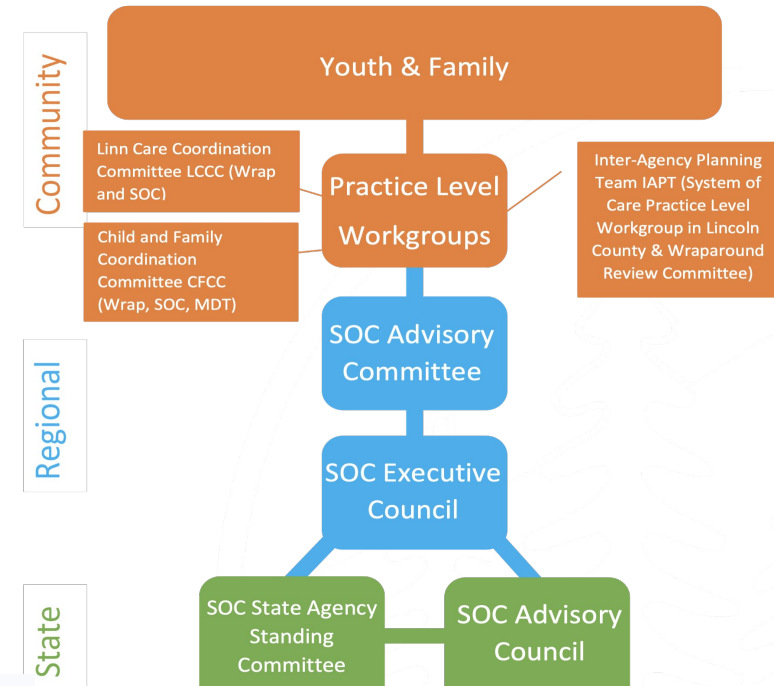
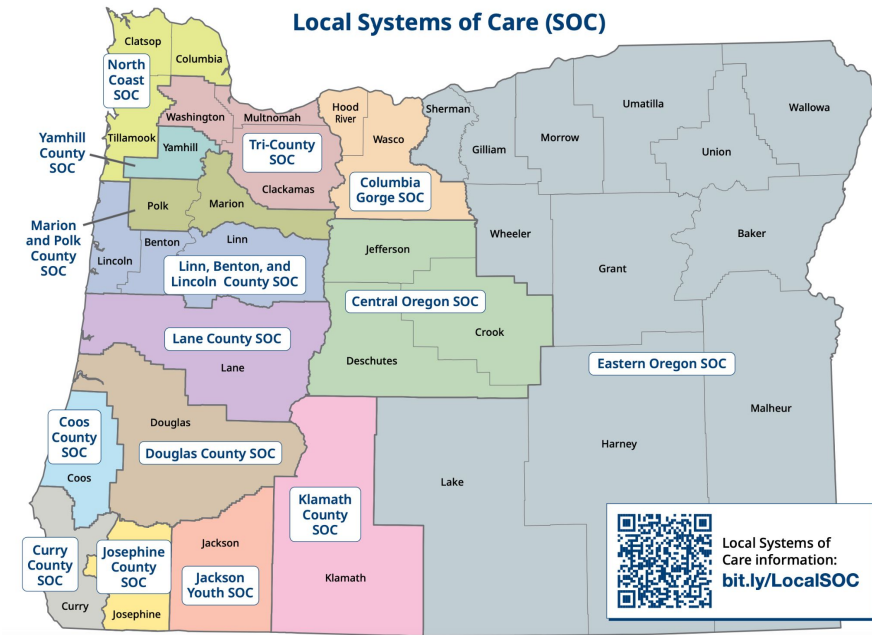


The Shift:

Those organic relationships transitioned into intentional, structured meetings and formal introductions between LBL ESD and IHN-CCO leadership to explore deeper alignment.

IHN-CCO's System of Care Linn Benton Lincoln

System of Care LBL is a collaboration among child-serving systems (mental health, education, child welfare, juvenile justice, and developmental disabilities), community providers, youth and families to improve services for youth with complex needs.



System of Care Linn Benton Lincoln + LBLESD: Agile Funds

LBL Education Service District | Awarded a 2023-2025 SOC grant (\$30,000) for agile funds

Individuals served: 178

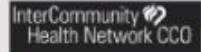
Top funded categories:

- Housing and utilities (75%)
- Other (10%): Clothing, hygiene supplies, school supplies, books, document fees, school activities, storage unit, dryer, stroller, bedding, wagons, phones, furniture, clothing, shoes, glasses, clock, security devices, recreation
- Transportation (10%)
- Positive skill development
- Medical services
- Climate devices
- Food
- Therapeutic skills



REGIONAL CONVENING with SUPERINTENDENTS and DISTRICT LEADERSHIP





Knitting It Together: Medicaid, Schools & Community Care.

A fun and engaging convening with IHN-CCO, LBL ESD and community partners aligning services & supports for students across our tri-county region.

Monday August 18th 12pm-2:30pm

Join us for an overview of Medicaid services and supports available to students and families. This session is designed for school district leadership to learn what a Medicaid Coordinated Care Organization (CCO) is, what resources they have for students and how partnering with one can benefit your community. We'll highlight examples of successful collaborations between CCOs and school districts, and provide updates on new School Based Medicaid services now available in school settings. With expanded behavioral health interventions and new Provider types (TSPC staff) now is the time to explore what's possible

Lunch will be from 12-12:30pm with presentations starting at 12:45pm

Location: Knife River Training Center
35973 Kennel Road SE
Albany, OR 97322



Oregon Health Plan (OHP) Regional Impact

Medicaid is the primary healthcare safety net for the majority of students in our classrooms.

LBL ESD Regional Average

77%

Across the Linn Benton Lincoln ESD region, an average of **77% of children** are enrolled in the Oregon Health Plan.

This highlights how deeply integrated Medicaid coverage is within our school communities.

Local Range Variance

54% – 95%

Depending on the specific area within our region, enrollment ranges from **54% to 95%**.

Even at the lowest bounds, over half of school-aged children rely on OHP for healthcare access.

Key Takeaways for Districts

- 1 Primary Safety Net:** Medicaid isn't a fringe program; it supports the majority of students.
- 2 Actionable Data:** Specific enrollment metrics are available for school-aged children in your area.
- 3 Eye-Opening Insights:** Reviewing local data reveals critical context for district support services.

POST-EVENT LEADERSHIP SURVEY: FEEDBACK & NEXT STEPS

-  Interest in attending virtual Systems of Care meetings or learning more.
-  Identifying a district point person for a youth mental health subcommittee.
-  Exploring contract models and learning about mental health funding options.
-  General feedback and suggestions.

Behavioral Health Strategy Committee

Regional mental health partners, primarily made up of **Community Mental Health Programs** (CMHPs) and other agencies **predominantly serving** Medicaid members.

Meets every other month to discuss approach to **better serving the region**. This includes grant opportunities, improving network access, legislative updates, BH advocacy around service delivery, and updates on OHA metric progress.

Subcommittees that report up to BH Strategy Committee

- Youth Services Subcommittee
- Behavioral Health Quality, Access, and Integration Subcommittee

IHN also holds **quarterly meetings** with providers receiving **alternative payment models** to track **progress toward metrics** in their contracts.

Subcommittee on Youth Services: Behavioral Health Mapping

Why

- School-based behavioral health services vary by district
- Need to Identify gaps and improve equitable access

Scope

- Direct outreach to schools, districts and community providers
- Mapped existing services to identify gaps and overlaps

Outcome

- Created a picture of available services
- Identified unmet needs
- Created opportunities for stronger connections and targeted solutions

Subcommittee on Youth Services: Other Initiatives

Grants

Strategic funding initiatives to support youth service programs and community development.

Public Health Integration

Connecting tobacco, alcohol, and drug prevention work with regional school partners.

Community Connections

Bridging the gap between educational institutions and vital community-based services.

Data-Informed Strategy

Utilizing regional data to provide evidence-based recommendations for service improvements.

More successes to reflect on with our partnership

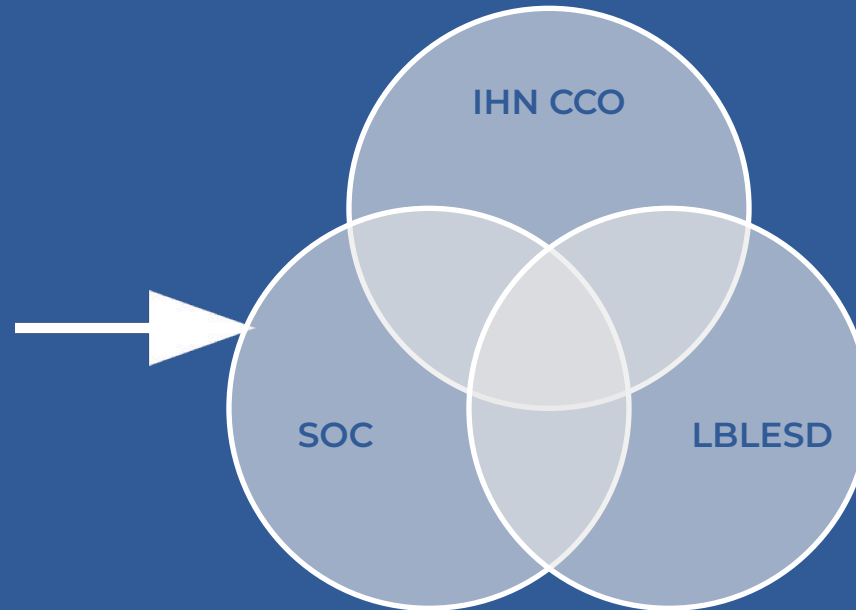
- 1:1 specific student assistance resolutions occurred this school year due to stronger relationships between LBLESD, IHN-CCO and our districts
- New \$40,000 Agile funding for flexible urgent needs of students available in 26/27.
- Care Coordination training for school staff (presented by IHN to staff assisting students and families daily)
- Transportation to the LBLESD site for hearing evaluations now covered by IHN

WHAT'S NEXT?

How we started



Where we're going



What's next?



QUESTIONS?



Are You Interested in Creating a Similar Partnership?

Reach out to Molly Haynes and Bhagavati Mullock for assistance facilitating regional connections.

- Molly Haynes, Director of Health in Education, Oregon Health Authority,
 - molly.haynes@oha.oregon.gov
- Bhagavati Mullock, School Community Health Strategist, Oregon Department of Education
 - Bhagavati.Mullock@ode.oregon.gov

Panelists

Panelists:

- Dr. Mariah Miller is an Innovator Agent with the Oregon Health Authority, supporting cross system collaboration between Coordinated Care Organizations, communities, and state government. She is also an experienced Physical Therapist with 15 years in medicine. She is committed to upstream health promotion and equity, supporting healthier outcomes for youth. Mariah.Miller@oha.oregon.gov
- Justin Thomas, LPC, serves as Behavioral Health Program Director for IHN-CCO, overseeing services across Linn, Benton, and Lincoln counties. With community mental health experience dating to 2008, he has led significant crisis service implementation efforts and continues to advance regional behavioral health systems. juthomas@samhealth.org
- Liz Wallace serves as the Director of Consulting Services, MAC, and Medicaid at Linn-Benton-Lincoln Education Service District (LBLED), where she supports 12 tri-county school districts in leveraging unique revenue opportunities through School-Based Health Services (SBHS) and the Oregon Health Authority (OHA). Liz is deeply passionate about connecting school communities with the full scope of available agency resources and helping families navigate and access the support they need. liz.wallace@lblead.k12.or.us
- Elaine Lozier is a healthcare leader with deep roots in Polk and Marion counties, where she has served in government, nonprofit, and CCO roles. She brings expertise in healthcare and social services administration, focusing on rural healthcare access, community partnerships, and systems change. With experience across Medicaid, housing, and nonprofit leadership, she advances the well-being of Oregonians through a practical, community-centered approach. elozier@willamettehealthcouncil.org
- Angie Carroll, LCSW, is a Program Coordinator at Willamette ESD, serving Marion, Polk, and Yamhill counties. With more than 20 years of experience as a provider in the region, she now supervises EI/ECSE services and staff and oversees Medicaid billing for Early Learning programs and School-Based Health Services for WESD and contracted school districts. Angie.Carroll@wesd.org

